

Second Regular Session
Seventy-fifth General Assembly
STATE OF COLORADO

INTRODUCED

LLS NO. 26-0038.01 Brita Darling x2241

HOUSE BILL 26-1139

HOUSE SPONSORSHIP

Joseph and Lieder,

SENATE SPONSORSHIP

(None),

House Committees
Health & Human Services

Senate Committees

A BILL FOR AN ACT

101 CONCERNING THE USE OF ARTIFICIAL INTELLIGENCE IN HEALTH CARE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)

Section 2 of the bill requires entities that use an artificial intelligence system or algorithm (AI system) for the purpose of conducting utilization review of health-care services, including health insurance carriers, pharmacy benefit managers, private utilization review organizations, behavioral health administrative services organizations, and managed care entities, to ensure that the AI system complies with certain requirements specified in the bill when determining coverage for services. Specifically, the AI system used must:

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
Capital letters or bold & italic numbers indicate new material to be added to existing law.
Dashes through the words or numbers indicate deletions from existing law.

- Not base its determination solely on group data; and
- Make determinations based on medical or clinical history, the patient's individual clinical circumstances, and other relevant factors specified in the bill, with denial of coverage reviewed by a licensed clinician or physician.

The AI system may be used to assist in utilization review, including expedited approvals. A denial or delay of coverage for a service based in whole or in part on medical necessity must be reviewed by a licensed clinician or physician who is competent to evaluate the specific clinical issues.

Section 3 defines a "mental health companion chatbot", in part, as an AI system that:

- Uses generative artificial intelligence to provide adaptive, personalized, and emotionally resonant responses to sustain a one-on-one relationship with a user;
- Engages in interactive conversations similar to those an individual would have with a licensed mental health professional; and
- Is represented by the AI systems provider as, or that a reasonable person believes to be, capable of providing mental health therapy or of helping to manage or treat mental health conditions.

Sections 2, 5, 6, and 7:

- Declare that an AI systems provider engages in the unauthorized practice of psychotherapy if the AI system used:
 - Represents, states, or indicates, explicitly or implicitly, that the AI system is a human mental health provider or is authorized to engage in the practice of psychotherapy;
 - Uses prohibited titles, abbreviations or descriptions of professions, credentials, or services that only a mental health professional authorized to provide psychotherapy in the state (regulated professional) may use;
 - Delivers psychotherapy services that would be considered the practice of psychotherapy without oversight by an individual who is a regulated professional; or
 - Is a mental health companion chatbot and: Fails to provide clear and conspicuous notice to the user that the AI system is not a human and is not authorized to provide psychotherapy, therapy, or counseling or to manage or treat mental health conditions; fails to disclose that the AI system is artificial intelligence

when asked; fails to implement a protocol to address suicidal ideation or self-harm expressed by users, including referring users to a suicide hotline or crisis text line; or sells, shares, or discloses identifiable mental health data or conditions the use of the mental health companion chatbot on a user agreeing to those practices;

- Allow for the use of an AI system to provide general information, support, or education, without representing that the AI system is a regulated professional;
- Exempt from the bill the development, testing, or evaluation of an AI system conducted for the purpose of research by an institutional review board; and
- Prohibit a regulated professional from billing a public or private payer for psychotherapy services that are provided directly to a client and that are conducted by an AI system or for supervision of candidates or professional consultations that are provided by an AI system without human oversight.

Section 4 requires a regulated professional to disclose to a client the purposes for which the regulated professional uses AI systems or therapeutic or diagnostic devices that include AI systems in their practice and when those AI systems or devices are used, the right of a client to consent to a disclosure of confidential communications, and other disclosures.

Sections 2 and 7 prohibit a health insurance carrier and a payer of services under the "Colorado Medical Assistance Act" and the "Children's Basic Health Plan Act" from paying for psychotherapy services that are provided directly to a client and that are conducted by an AI system.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly
3 finds and declares that:

4 (a) Health-care decisions affect the most intimate, complex, and
5 consequential aspects of human life, including physical survival, mental
6 well-being, family stability, and personal dignity, and therefore must be
7 grounded in compassion, clinical judgment, and individualized
8 understanding;

1 (b) Artificial intelligence systems may offer valuable tools to
2 support efficiency, data analysis, and administrative functions in
3 health-care delivery; however, these systems cannot comprehend the full
4 breadth and depth of the human experience, including trauma, culture,
5 disability, grief, fear, hope, and the lived realities that shape patient health
6 outcomes;

7 (c) The state of Colorado has a compelling interest in ensuring
8 that health care remains human-centered and that decisions involving
9 coverage determinations, medical necessity, and access to treatment,
10 particularly denials or delays of care, are made by qualified human
11 clinicians or physicians who are accountable for these decisions and can
12 exercise professional judgment and ethical reasoning;

13 (d) Reliance on automated or algorithmic systems to make or
14 materially influence adverse health-care determinations without
15 meaningful human oversight risks compounding inequities, embedding
16 bias, and eroding trust between patients, providers, and health-care
17 systems;

18 (e) Artificial intelligence systems may be used as an assistive tool
19 in health-care delivery and administration but must not replace human
20 judgment, human accountability, or the therapeutic relationship that is
21 essential to safe, ethical, and effective care; and

22 (f) Every Coloradan, regardless of income, insurance status,
23 disability, language access needs, race, ethnicity, geography, or
24 immigration status, deserves access to human-centered health care that
25 recognizes their dignity, individuality, and humanity.

26 (2) Therefore, the general assembly declares that it is essential to:

27 (a) Regulate the use of artificial intelligence systems in health care

- 1 to ensure transparency, accountability, equity, and patient safety;
- 2 (b) Prohibit automated systems from making adverse coverage
- 3 determinations without qualified human review; and
- 4 (c) Preserve the central role of licensed clinicians in decisions that
- 5 affect the health, well-being, and lives of Coloradans.

6 **SECTION 2.** In Colorado Revised Statutes, **add** 10-16-112.7 as

7 follows:

8 **10-16-112.7. Use of artificial intelligence systems - utilization**

9 **review - prohibition on payment for AI-delivered psychotherapy**

10 **services - definitions.**

11 (1) AS USED IN THIS SECTION:

12 (a) "ALGORITHM" MEANS A COMPUTATIONAL OR MACHINE

13 LEARNING PROCESS THAT INFORMS HUMAN DECISION-MAKING IN

14 INSURANCE PRACTICES.

15 (b) "ARTIFICIAL INTELLIGENCE SYSTEM" OR "AI SYSTEM" MEANS

16 A MACHINE-BASED SYSTEM THAT, FOR ANY EXPLICIT OR IMPLICIT

17 OBJECTIVE, INFERS FROM THE INPUTS THE SYSTEM RECEIVES HOW TO

18 GENERATE OUTPUTS, INCLUDING CONTENT, DECISIONS, PREDICTIONS, OR

19 RECOMMENDATIONS, THAT CAN INFLUENCE PHYSICAL OR VIRTUAL

20 ENVIRONMENTS.

21 (c) "BEHAVIORAL HEALTH ADMINISTRATIVE SERVICES

22 ORGANIZATION" MEANS AN ORGANIZATION SELECTED BY THE BEHAVIORAL

23 HEALTH ADMINISTRATION PURSUANT TO SECTION 27-50-402 TO ESTABLISH

24 AND MAINTAIN A NETWORK OF BEHAVIORAL HEATH PROVIDERS.

25 (d) "MANAGED CARE ENTITY" HAS THE MEANING SET FORTH IN

26 SECTION 25.5-5-403 (4).

27 (e) "PRIVATE UTILIZATION REVIEW ORGANIZATION" OR

1 "ORGANIZATION" MEANS A PRIVATE UTILIZATION REVIEW ORGANIZATION,
2 AS DEFINED IN SECTION 10-16-112 (1)(a), THAT HAS A CONTRACT WITH OR
3 PERFORMS PRIOR AUTHORIZATION ON BEHALF OF A CARRIER.

4 (2) **Utilization review.** SUBSECTIONS (3), (4), AND (5) OF THIS
5 SECTION APPLY TO:

6 (a) A CARRIER THAT:

7 (I) USES AN ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM FOR
8 THE PURPOSE OF UTILIZATION REVIEW; OR

9 (II) CONTRACTS WITH OR OTHERWISE WORKS THROUGH A PERSON
10 THAT USES AN ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM FOR THE
11 PURPOSE OF UTILIZATION REVIEW;

12 (b) A PHARMACY BENEFIT MANAGER OR PRIVATE UTILIZATION
13 REVIEW ORGANIZATION THAT CONTRACTS WITH A CARRIER TO PROVIDE
14 UTILIZATION REVIEW SERVICES ON BEHALF OF THE CARRIER AND USES AN
15 ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM FOR THE PURPOSE OF
16 CONDUCTING THE UTILIZATION REVIEW; AND

17 (c) A BEHAVIORAL HEALTH ADMINISTRATIVE SERVICES
18 ORGANIZATION OR MANAGED CARE ENTITY THAT USES AN ARTIFICIAL
19 INTELLIGENCE SYSTEM OR ALGORITHM FOR THE PURPOSE OF CONDUCTING
20 UTILIZATION REVIEW OF MENTAL OR BEHAVIORAL HEALTH SERVICES.

21 (3) A PERSON DESCRIBED IN SUBSECTION (2) OF THIS SECTION THAT
22 USES AN ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM TO CONDUCT
23 UTILIZATION REVIEW SHALL ENSURE THAT:

24 (a) THE ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM BASES
25 ITS DETERMINATION ON THE FOLLOWING INFORMATION, AS APPLICABLE:

26 (I) AN INDIVIDUAL'S MEDICAL OR OTHER CLINICAL HISTORY;

27 (II) INDIVIDUAL CLINICAL CIRCUMSTANCES AS PRESENTED BY THE

1 REQUESTING PROVIDER; AND

2 (III) OTHER RELEVANT CLINICAL INFORMATION CONTAINED IN THE

3 INDIVIDUAL'S MEDICAL OR OTHER CLINICAL RECORD;

4 (b) THE ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM DOES

5 NOT BASE ITS DETERMINATIONS SOLELY ON GROUP DATA, WITHOUT

6 REFERENCE TO THE INDIVIDUAL'S DATA;

7 (c) (I) THE USE OF THE ARTIFICIAL INTELLIGENCE SYSTEM OR

8 ALGORITHM DOES NOT, DIRECTLY OR INDIRECTLY:

9 (A) RESULT IN ALGORITHMIC DISCRIMINATION AS DEFINED IN

10 SECTION 6-1-1701 OR UNFAIR DISCRIMINATION PURSUANT TO SECTION

11 10-3-1104; OR

12 (B) UNFAIRLY DISCRIMINATE PURSUANT TO SECTION 10-3-1104.9;

13 AND

14 (II) THE ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM IS NOT

15 USED IN ANY WAY THAT DISCRIMINATES AGAINST INDIVIDUALS IN

16 VIOLATION OF OTHER STATE OR FEDERAL LAWS RELATING TO ACCESS TO

17 HEALTH-CARE SERVICES AND UTILIZATION AND PAYMENT FOR THOSE

18 SERVICES;

19 (d) THE ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM IS

20 FAIRLY AND EQUITABLY APPLIED, INCLUDING IN ACCORDANCE WITH

21 APPLICABLE REGULATIONS AND GUIDANCE ISSUED BY THE FEDERAL

22 DEPARTMENT OF HEALTH AND HUMAN SERVICES;

23 (e) THE ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM

24 PRODUCES AND RETAINS DOCUMENTATION, AUDIT LOGS, AND

25 MODEL-GOVERNANCE RECORDS IN ORDER TO DEMONSTRATE COMPLIANCE

26 WITH THIS SECTION AND SECTION 10-3-1104.9;

27 (f) THE ARTIFICIAL INTELLIGENCE SYSTEM'S OR ALGORITHM'S

1 PERFORMANCE, USE, AND OUTCOMES ARE PERIODICALLY REVIEWED TO
2 MAXIMIZE ACCURACY AND RELIABILITY;

3 (g) AN INDIVIDUAL'S HEALTH DATA IS NOT USED BEYOND ITS
4 INTENDED OR STATED PURPOSE, CONSISTENT WITH APPLICABLE STATE AND
5 FEDERAL LAWS; AND

6 (h) THE ARTIFICIAL INTELLIGENCE SYSTEM'S OR ALGORITHM'S
7 CRITERIA AND GUIDELINES COMPLY WITH OTHER APPLICABLE STATE OR
8 FEDERAL LAWS CONCERNING UTILIZATION REVIEW AND COVERAGE FOR
9 HEALTH-CARE SERVICES.

10 (4) A PERSON DESCRIBED IN SUBSECTION (2) OF THIS SECTION
11 SHALL PROVIDE WRITTEN DISCLOSURES TO THE DIVISION, THE
12 DEPARTMENT OF HUMAN SERVICES, OR THE DEPARTMENT OF HEALTH CARE
13 POLICY AND FINANCING, AS APPLICABLE, PERTAINING TO HOW THE
14 ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM WILL BE USED AND
15 WHAT OVERSIGHT WILL BE PROVIDED BY THE PERSON DESCRIBED IN
16 SUBSECTION (2) OF THIS SECTION.

17 (5) (a) NOTWITHSTANDING SUBSECTION (3) OF THIS SECTION, AN
18 ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM MAY BE USED TO ASSIST
19 WITH UTILIZATION REVIEW, INCLUDING EXPEDITED APPROVALS.

20 (b) A CARRIER'S DENIAL OR DELAY OF COVERAGE BASED IN WHOLE
21 OR IN PART ON MEDICAL NECESSITY SHALL NOT BE ISSUED SOLELY ON THE
22 OUTPUT OF AN AI SYSTEM OR ALGORITHM WITHOUT INDEPENDENT REVIEW
23 AND APPROVAL OF THE DENIAL OR DELAY BY A LICENSED CLINICIAN,
24 LICENSED PHYSICIAN, OR OTHER REGULATED PROFESSIONAL THAT IS
25 COMPETENT TO EVALUATE THE SPECIFIC CLINICAL ISSUES INVOLVED IN THE
26 HEALTH-CARE SERVICES REQUESTED BY THE PROVIDER AND A REVIEW OF
27 THE HEALTH BENEFIT PLAN'S TERMS OF COVERAGE FOR THE HEALTH-CARE

1 SERVICE.

2 (6) **Prohibition on payment for AI-delivered psychotherapy**
3 **services.**

4 (a) A CARRIER OFFERING A HEALTH BENEFIT PLAN ISSUED OR
5 RENEWED IN THE STATE ON OR AFTER THE EFFECTIVE DATE OF THIS
6 SECTION SHALL NOT PROVIDE COVERAGE FOR SERVICES THAT CONSTITUTE
7 PSYCHOTHERAPY SERVICES, AS DEFINED IN SECTION 12-245-202 (14),
8 THAT ARE PROVIDED DIRECTLY TO AN INDIVIDUAL AND THAT ARE
9 CONDUCTED BY AN AI SYSTEM OR ALGORITHM.

10 (b) SUBSECTION (6)(a) OF THIS SECTION DOES NOT PROHIBIT THE
11 USE OF BILLING SOFTWARE, ELECTRONIC HEALTH RECORDS, VIDEO
12 PLATFORMS, OR OTHER NONTHERAPEUTIC SOFTWARE TOOLS INCIDENT TO
13 SERVICES PROVIDED BY A HUMAN PROVIDER.

14 (c) THE USE OF VIDEOCONFERENCING, MESSAGING PLATFORMS, OR
15 OTHER COMMUNICATIONS SOFTWARE TO ENABLE SUPERVISION OR
16 CONSULTATION BY A LICENSED, REGISTERED, OR CERTIFIED INDIVIDUAL
17 DOES NOT CONSTITUTE SUPERVISION OR CONSULTATION THAT IS
18 CONDUCTED BY AN ARTIFICIAL INTELLIGENCE SYSTEM OR ALGORITHM, AS
19 REFERENCED IN SUBSECTION (6)(a) OF THIS SECTION.

20 **SECTION 3.** In Colorado Revised Statutes, 12-245-202, **amend**
21 (1); and **add** (1.5), (4.5), and (9.5) as follows:

22 **12-245-202. Definitions.**

23 As used in this article 245, unless the context otherwise requires:

24 (1) ~~"Board" includes the state board of psychologist examiners,~~
25 ~~the state board of social work examiners, the state board of licensed~~
26 ~~professional counselor examiners, the state board of marriage and family~~
27 ~~therapist examiners, the state board of unlicensed psychotherapists, and~~

1 ~~the state board of addiction counselor examiners~~ "ARTIFICIAL
2 INTELLIGENCE SYSTEM" OR "AI SYSTEM" HAS THE MEANING SET FORTH IN
3 SECTION 10-16-112.7 (1)(b) AND INCLUDES A MENTAL HEALTH
4 COMPANION CHATBOT.

5 (1.5) "BOARD" INCLUDES THE STATE BOARD OF PSYCHOLOGIST
6 EXAMINERS, THE STATE BOARD OF SOCIAL WORK EXAMINERS, THE STATE
7 BOARD OF LICENSED PROFESSIONAL COUNSELOR EXAMINERS, THE STATE
8 BOARD OF MARRIAGE AND FAMILY THERAPIST EXAMINERS, THE STATE
9 BOARD OF UNLICENSED PSYCHOTHERAPISTS, AND THE STATE BOARD OF
10 ADDICTION COUNSELOR EXAMINERS.

11 (4.5) "GENERATIVE AI" HAS THE MEANING SET FORTH IN SECTION
12 1-46-102 (4).

13 (9.5) (a) "MENTAL HEALTH COMPANION CHATBOT" MEANS AN
14 ARTIFICIAL INTELLIGENCE SYSTEM THAT:

15 (I) USES GENERATIVE AI TECHNOLOGY THAT, THROUGH DESIGN
16 AND FUNCTION, IS CAPABLE OF GENERATING ADAPTIVE, PERSONALIZED,
17 AND EMOTIONALLY RESONANT RESPONSES TO SUSTAIN A COHERENT,
18 ONE-ON-ONE CONVERSATIONAL RELATIONSHIP WITH A USER;

19 (II) ENGAGES IN INTERACTIVE CONVERSATIONS WITH A USER
20 SIMILAR TO THE CONFIDENTIAL COMMUNICATIONS THAT AN INDIVIDUAL
21 WOULD HAVE WITH A HUMAN LICENSEE, REGISTRANT, OR CERTIFICATE
22 HOLDER CONCERNING MENTAL OR BEHAVIORAL HEALTH CONDITIONS; AND

23 (III) IS REPRESENTED BY THE PERSON THAT PROVIDES OR MAKES
24 THE AI SYSTEM AVAILABLE FOR USE IN THE STATE AS, OR THAT A
25 REASONABLE PERSON BELIEVES TO BE, CAPABLE OF PROVIDING MENTAL
26 HEALTH THERAPY OR OF HELPING TO MANAGE OR TREAT MENTAL OR
27 BEHAVIORAL HEALTH CONDITIONS.

1 (b) "MENTAL HEALTH COMPANION CHATBOT" DOES NOT INCLUDE
2 AN ARTIFICIAL INTELLIGENCE SYSTEM THAT ONLY:

3 (I) PROVIDES SCRIPTED OUTPUT, SUCH AS GUIDED MEDITATIONS,
4 MINDFULNESS EXERCISES, OR OTHER WELLNESS PRACTICES; OR

5 (II) ANALYZES AN INDIVIDUAL'S INPUT FOR PURPOSES OF
6 CONNECTING THE INDIVIDUAL WITH A HUMAN LICENSEE, REGISTRANT, OR
7 CERTIFICATE HOLDER.

8 **SECTION 4.** In Colorado Revised Statutes, 12-245-216, **add**
9 (3.5) as follows:

10 **12-245-216. Mandatory disclosure of information to clients -**
11 **use of artificial intelligence in psychotherapy practice.**

12 (3.5) IF A LICENSEE, REGISTRANT, OR CERTIFICATE HOLDER USES
13 AN ARTIFICIAL INTELLIGENCE SYSTEM FOR ANY PURPOSE RELATING TO THE
14 PRACTICE OF PSYCHOTHERAPY, THEY MUST INCLUDE WITH THE
15 INFORMATION PROVIDED TO THE CLIENT PURSUANT TO SUBSECTION (1)(d)
16 OF THIS SECTION INFORMATION CONCERNING:

17 (a) THE NAME OF THE AI SYSTEM USED;

18 (b) WHETHER A THERAPEUTIC OR DIAGNOSTIC DEVICE USED BY A
19 CLIENT THAT INCLUDES AN ARTIFICIAL INTELLIGENCE SYSTEM IS A
20 FEDERAL DRUG ADMINISTRATION-APPROVED DEVICE;

21 (c) A WEBSITE ADDRESS WHERE THE AI SYSTEM OR THERAPEUTIC
22 OR DIAGNOSTIC DEVICE IS DESCRIBED;

23 (d) THE SPECIFIC PURPOSES FOR WHICH THE LICENSEE,
24 REGISTRANT, OR CERTIFICATE HOLDER USES AI SYSTEMS OR THERAPEUTIC
25 OR DIAGNOSTIC DEVICES IN THEIR PRACTICE AND WHEN AI SYSTEMS OR
26 DEVICES ARE USED;

27 (e) WHETHER THERE IS A BUSINESS ASSOCIATE AGREEMENT

1 BETWEEN THE LICENSEE, REGISTRANT, OR CERTIFICATE HOLDER AND THE
2 PROVIDER OF THE AI SYSTEM OR THERAPEUTIC OR DIAGNOSTIC DEVICE
3 USED;

4 (f) HOW THE LICENSEE, REGISTRANT, OR CERTIFICATE HOLDER
5 PROTECTS AGAINST THE DISCLOSURE OF CONFIDENTIAL COMMUNICATIONS
6 OF PATIENT INFORMATION PURSUANT TO SECTION 12-245-220 AND THE
7 FEDERAL "HEALTH INSURANCE PORTABILITY AND ACCOUNTABILITY ACT
8 OF 1996", AS AMENDED, PUB.L. 104-191.

9 (g) THE RIGHT OF THE CLIENT TO CONSENT TO ANY DISCLOSURE OF
10 CONFIDENTIAL COMMUNICATIONS.

11 **SECTION 5.** In Colorado Revised Statutes, 12-245-224, **add**
12 (1)(t)(VI) as follows:

13 **12-245-224. Prohibited activities - related provisions -**
14 **definition.**

15 (1) A person licensed, registered, or certified under this article 245
16 violates this article 245 if the person:

17 (t) Has engaged in any of the following activities and practices:

18 (VI) CHARGES, BILLS, OR OTHERWISE REQUESTS OR RECEIVES
19 PAYMENT OR OTHER BENEFIT FROM A PUBLIC OR PRIVATE PAYER FOR:

20 (A) PSYCHOTHERAPY SERVICES THAT ARE PROVIDED DIRECTLY TO
21 A CLIENT AND THAT ARE CONDUCTED BY AN ARTIFICIAL INTELLIGENCE
22 SYSTEM;

23 (B) PROFESSIONAL SUPERVISION OF A REGISTRANT THAT IS
24 CONDUCTED BY AN ARTIFICIAL INTELLIGENCE SYSTEM; OR

25 (C) PROFESSIONAL CONSULTATION WITH A LICENSEE, REGISTRANT,
26 OR CERTIFICATE HOLDER THAT IS CONDUCTED BY AN ARTIFICIAL
27 INTELLIGENCE SYSTEM;

1 **SECTION 6.** In Colorado Revised Statutes, **add** 12-245-228.5 as
2 follows:

3 **12-245-228.5. Unauthorized practice of psychotherapy - use**
4 **of artificial intelligence - penalties - definition.**

5 (1) AS USED IN THIS SECTION, "IDENTIFIABLE MENTAL HEALTH
6 DATA" MEANS INFORMATION THAT DIRECTLY OR INDIRECTLY IDENTIFIES
7 A USER AND RELATES TO THE USER'S MENTAL HEALTH CONDITION,
8 SYMPTOMS, TREATMENT HISTORY, OR PSYCHOLOGICAL STATE.

9 (2) A PERSON THAT PROVIDES OR MAKES AVAILABLE FOR USE IN
10 THE STATE AN ARTIFICIAL INTELLIGENCE SYSTEM ENGAGES IN THE
11 UNAUTHORIZED PRACTICE OF PSYCHOTHERAPY IF:

12 (a) THE ARTIFICIAL INTELLIGENCE SYSTEM:

13 (I) REPRESENTS, STATES, OR INDICATES, EXPLICITLY OR
14 IMPLICITLY, THAT THE AI SYSTEM OR ANY COMPONENT, FEATURE, OR
15 EMBODIMENT OF THE AI SYSTEM IS A MENTAL HEALTH PROVIDER,
16 INCLUDING A LICENSEE, REGISTRANT, CERTIFICATE HOLDER, SCHOOL
17 COUNSELOR, OR OTHER MENTAL OR BEHAVIORAL HEALTH PROVIDER;

18 (II) USES PROHIBITED TITLES, ABBREVIATIONS OR DESCRIPTIONS
19 OF PROFESSIONS, CREDENTIALS, OR SERVICES THAT WOULD VIOLATE
20 SECTION 12-245-218 IF USED BY AN INDIVIDUAL WHO IS NOT LICENSED,
21 CERTIFIED, OR REGISTERED PURSUANT TO THIS ARTICLE 245;

22 (III) REPRESENTS, STATES, OR INDICATES, EXPLICITLY OR
23 IMPLICITLY, THAT THE AI SYSTEM IS AUTHORIZED TO ENGAGE IN THE
24 PRACTICE OF PSYCHOTHERAPY IN THE STATE; OR

25 (IV) DELIVERS PSYCHOTHERAPY SERVICES THAT WOULD BE
26 CONSIDERED THE PRACTICE OF PSYCHOTHERAPY WITHOUT OVERSIGHT BY
27 AN INDIVIDUAL WHO IS NOT LICENSED, CERTIFIED, OR REGISTERED

1 PURSUANT TO THIS ARTICLE 245; OR

2 (b) THE ARTIFICIAL INTELLIGENCE SYSTEM IS A MENTAL HEALTH

3 COMPANION CHATBOT AND:

4 (I) FAILS TO PROVIDE CLEAR AND CONSPICUOUS NOTICE TO THE

5 USER THAT THE USER IS INTERACTING WITH AN AI SYSTEM THAT IS NOT A

6 HUMAN AND IS NOT LICENSED BY THE STATE TO PROVIDE PSYCHOTHERAPY,

7 THERAPY, OR COUNSELING OR TO MANAGE OR TREAT MENTAL OR

8 BEHAVIORAL HEALTH CONDITIONS:

9 (A) AT THE BEGINNING OF A USER INTERACTION AND THROUGH A

10 POP-UP WINDOW THAT APPEARS AT LEAST EVERY THIRTY MINUTES

11 THEREAFTER DURING THE SAME SESSION OR ENCOUNTER; AND

12 (B) WHEN ASKED BY THE USER IF THE MENTAL HEALTH

13 COMPANION CHATBOT IS ARTIFICIAL INTELLIGENCE, IS A CHATBOT, OR IS

14 HUMAN;

15 (II) THE PERSON THAT PROVIDES OR MAKES THE MENTAL HEALTH

16 COMPANION CHATBOT AVAILABLE FOR USE IN THE STATE FAILS TO

17 IMPLEMENT A PROTOCOL FOR ADDRESSING SUICIDAL IDEATION OR

18 SELF-HARM EXPRESSED BY A USER TO THE MENTAL HEALTH COMPANION

19 CHATBOT THAT INCLUDES A CLEAR AND CONSPICUOUS NOTIFICATION THAT

20 REFERS THE USER TO CRISIS SERVICES PROVIDERS, INCLUDING A SUICIDE

21 HOTLINE OR CRISIS TEXT LINE; OR

22 (III) THE PERSON THAT PROVIDES OR MAKES THE MENTAL HEALTH

23 COMPANION CHATBOT AVAILABLE FOR USE IN THE STATE:

24 (A) SELLS, SHARES, TRANSFERS, DISCLOSES, OR OTHERWISE MAKES

25 AVAILABLE ANY IDENTIFIABLE MENTAL HEALTH DATA COLLECTED FROM

26 A USER OF THE MENTAL HEALTH COMPANION CHATBOT; OR

27 (B) REQUIRES A USER TO CONSENT TO THE SALE OR TRANSFER OF

1 IDENTIFIABLE MENTAL HEALTH DATA AS A CONDITION OF ACCESS TO THE
2 MENTAL HEALTH COMPANION CHATBOT.

3 (3) A PERSON THAT PROVIDES OR MAKES A MENTAL HEALTH
4 COMPANION CHATBOT AVAILABLE FOR USE IN THE STATE SHALL REPORT
5 ANNUALLY TO THE OFFICE OF SUICIDE PREVENTION IN THE DEPARTMENT
6 OF PUBLIC HEALTH AND ENVIRONMENT CONCERNING THE NUMBER OF
7 TIMES THAT THE MENTAL HEALTH COMPANION CHATBOT DETECTED
8 EXHIBITIONS OF SUICIDAL IDEATION BY USERS AND THE NUMBER OF TIMES
9 THE MENTAL HEALTH COMPANION CHATBOT BROUGHT UP SUICIDAL
10 IDEATION OR ACTIONS WITH THE USER.

11 (4) NOTWITHSTANDING THE PROVISIONS OF THIS SECTION, A
12 PERSON THAT PROVIDES OR MAKES AVAILABLE FOR USE IN THE STATE AN
13 ARTIFICIAL INTELLIGENCE SYSTEM THAT PROVIDES GENERAL
14 INFORMATION, SUPPORT, OR EDUCATION AND THAT DOES NOT ENGAGE IN
15 THE CONDUCT PROHIBITED PURSUANT TO SUBSECTION (2) OF THIS SECTION
16 IS NOT ENGAGED IN THE UNAUTHORIZED PRACTICE OF PSYCHOTHERAPY.

17 (5) THIS SECTION DOES NOT APPLY TO THE DEVELOPMENT,
18 TESTING, OR EVALUATION OF AN ARTIFICIAL INTELLIGENCE SYSTEM
19 CONDUCTED SOLELY FOR RESEARCH PURPOSES UNDER THE OVERSIGHT OF
20 AN INSTITUTIONAL REVIEW BOARD REGISTERED WITH THE UNITED STATES
21 DEPARTMENT OF HEALTH AND HUMAN SERVICES, SO LONG AS THE AI
22 SYSTEM IS NOT OFFERED TO CONSUMERS OR USED TO PROVIDE
23 PSYCHOTHERAPY SERVICES OUTSIDE OF THE RESEARCH SETTING.

24 **SECTION 7.** In Colorado Revised Statutes, **add 25.5-1-209** as
25 follows:

26 **25.5-1-209. Prohibition on payment for AI-delivered**
27 **psychotherapy services.**

1 A PAYER OF MENTAL OR BEHAVIORAL HEALTH-CARE SERVICES
2 PROVIDED UNDER THE "COLORADO MEDICAL ASSISTANCE ACT", AS
3 SPECIFIED IN ARTICLES 4, 5, AND 6 OF THIS TITLE 25.5, OR THE "CHILDREN'S
4 BASIC HEALTH PLAN ACT", AS SPECIFIED IN ARTICLE 8 OF THIS TITLE 25.5,
5 SHALL NOT PAY FOR SERVICES THAT CONSTITUTE PSYCHOTHERAPY
6 SERVICES, AS DEFINED IN SECTION 12-245-202 (14), THAT ARE PROVIDED
7 DIRECTLY TO AN INDIVIDUAL AND THAT ARE CONDUCTED BY AN
8 ARTIFICIAL INTELLIGENCE SYSTEM, AS THAT TERM IS DEFINED IN SECTION
9 10-16-112.7 (1)(b).

10 **SECTION 8. Effective date - applicability.** This act takes effect
11 January 1, 2027, and applies to actions taken on or after said date.

12 **SECTION 9. Safety clause.** The general assembly finds,
13 determines, and declares that this act is necessary for the immediate
14 preservation of the public peace, health, or safety or for appropriations for
15 the support and maintenance of the departments of the state and state
16 institutions.